



SOUTH CAROLINA REVENUE AND FISCAL AFFAIRS OFFICE

STATEMENT OF ESTIMATED FISCAL IMPACT

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This fiscal impact statement is produced in compliance with the South Carolina Code of Laws and House and Senate rules. The focus of the analysis is on governmental expenditure and revenue impacts and may not provide a comprehensive summary of the legislation.

Bill Number: H. 3202 Introduced on January 10, 2023
Author: Cromer
Subject: Inmate Cancer Screenings
Requestor: House Medical, Military, Public, and Municipal Affairs
RFA Analyst(s): Gardner
Impact Date: February 6, 2023

Fiscal Impact Summary

This bill requires state correctional facilities, local detention centers, and prison or work camps to ensure that cervical and ovarian cancer screenings are offered annually to women housed at such facilities. These screenings must be offered at no cost to indigent inmates.

The Department of Corrections (SCDC) indicates that this bill will increase the agency's expenses by \$1,280,737 in FY 2023-24 and \$1,269,661 each year thereafter. SCDC anticipates needing 7.0 FTEs, including a physician, two nurses, three certified nursing assistants, and a nurse practitioner or a physician's assistant. The total estimated salary and benefits for these 7.0 FTEs is \$853,562 in FY 2023-24 and \$851,684 each year thereafter. Also, the agency anticipates the cost of office equipment and supplies will be \$10,614 in FY 2023-24 and \$1,416 each year thereafter. Additionally, the agency anticipates the possible cost to provide the screenings will be as much as \$416,561 annually for the 1,133 female inmates currently in custody. SCDC reports that the agency will request a General Fund appropriation increase to fund these expenses. The Revenue and Fiscal Affairs Office (RFA) has asked SCDC to investigate how much it would cost to outsource or privatize the annual screenings and is awaiting a response from the agency. RFA will update this fiscal impact statement when this information becomes available.

Additionally, SCDC may be able to collect up to \$5,540 in Other Funds revenue to offset the expense of the screenings for the 1,108 female inmates who are not indigent. However, SCDC expressed concern that the agency would be unable to recoup the fee, resulting in no increase to the Other Funds revenue for SCDC. This is because Proviso 65.8 of the FY 2022-23 Appropriations Act specifies a nominal fee may be collected only if the inmate requests the medical treatment, and the bill would effectively eliminate the need for an inmate to request the testing.

As local facilities house inmates for less than a year and initial screening is offered to inmates upon incarceration, RFA anticipates this bill have no local expenditure impact.

Explanation of Fiscal Impact

Introduced on January 10, 2023

State Expenditure

This bill requires state correctional facilities, local detention centers, and prison or work camps to ensure that cervical and ovarian cancer screenings are offered annually to women housed at such facilities.

Department of Corrections. This bill requires SCDC to ensure that female inmates are offered cervical and ovarian cancer screenings annually. Currently, SCDC only offers screenings to inmates entering through the reception and evaluation process or upon request. SCDC assumes all inmates will accept the offer to get an annual screening. There are currently 1,133 female inmates in SCDC custody, 25 of whom are indigent. SCDC anticipates needing 7.0 FTEs in order to provide these screenings. The total salary, fringe, and incentive for the 7.0 FTEs will be \$853,562 in FY 2023-24. Each year thereafter, the personnel cost will be \$851,684. The following table displays the cost per FTE for FY 2023-24:

Position Type	Number of FTEs	Salary per FTE	Fringe per FTE	Incentive (Non-recurring) Per FTE	Total Cost
Physician	1.0	\$209,800	\$105,718	\$0	\$315,518
Nurse	2.0	\$73,497	\$37,035	\$939	\$222,942
Certified Nursing Assistant (CNA)	3.0	\$31,799	\$16,024	\$0	\$143,469
Nurse Practitioner/Physician's Assistant (PA)	1.0	\$114,125	\$57,508	\$0	\$171,633
Personnel Total					\$853,562

Also, SCDC will purchase office equipment for these new FTEs and anticipates the cost for this equipment will be \$427,174 for FY 2023-24 and \$1,416 each year thereafter. The following table displays both the nonrecurring (NR) and recurring (R) expenditures that SCDC anticipates:

Office Equipment	Number of Units	Cost per Unit	Total Cost
Laptop (NR)	2	\$1,727	\$3,454
Computer (NR)	4	\$1,192	\$4,768
Cellphone (NR)	2	\$488	\$976
Software License (R)	4	\$354	\$1,416
Office Equipment Total			\$10,614

Additionally, SCDC will need to purchase medical supplies for the annual screenings. The following table displays the potential cost if all 1,133 female inmates choose to have an annual cervical and ovarian cancer screening:

Medical Equipment	Number of Units	Cost per Unit	Total Cost
Equipment for Testing	1,133	\$20	\$22,660
Specimen Testing	1,133	\$315	\$356,895
Testing kits for abnormal results*	907	\$40	\$37,006
Total Medical Equipment Cost			\$416,561

**SCDC indicates that approximately 80 percent of the total female inmate population will likely need the additional abnormal testing.*

To summarize, SCDC indicates that it will incur an expenditure impact of up to \$1,280,737 in FY 2023-24 and up to \$1,269,661 each year thereafter. SCDC reports that it will request a General Fund appropriation increase to fund these expenses. Additionally, these expenses may be offset by Other Funds revenue up to \$5,540. However, SCDC has expressed concern that it may not be able to charge a fee pursuant to Proviso 65.8 of the FY 2022-23 Appropriations Act due to a nominal fee charged for this service.

Also, RFA has asked SCDC to investigate how much it would cost to outsource or privatize the annual screenings and is awaiting a response from the agency. This fiscal impact statement will be updated when RFA receives the agency’s response.

State Revenue

This bill requires state correctional facilities, local detention centers, and prison or work camps to ensure that cervical and ovarian cancer screenings are offered annually to women housed at such facilities. The bill requires that indigent inmates be offered this screening for free.

Proviso 65.8 of the FY 2022-23 Appropriations Act enables SCDC to collect a nominal fee for any medical treatment or consultation provided at the request of an inmate. The nominal fee currently charged is \$5. Of the 1,133 female inmates, 25 are indigent. The remaining 1,108 may be charged a \$5 fee for the annual screening, which would increase SCDC’s Other Funds revenue by as much as \$5,540 annually to help offset the expense of this bill.

However, SCDC has expressed concern that because Proviso 65.8 of the FY 2022-23 Appropriations Act specifies a nominal fee may be collected only if the inmate requests the medical treatment, and since the bill would effectively eliminate the need for an inmate to request the testing, the agency would be unable to recoup the nominal fee, resulting in no increase to the Other Funds revenue.

Local Expenditure

This bill requires state correctional facilities, local detention centers, and prison or work camps to ensure that cervical and ovarian cancer screenings are offered annually to women housed at

such facilities. These screenings must be offered at no cost to indigent inmates. As local facilities house inmates for less than a year and initial screening is offered to inmates upon incarceration, RFA anticipates this bill have no local expenditure impact.

Local Revenue

N/A



Frank A. Rainwater, Executive Director